

*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
**BILL STATUS**

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
<b>278-38 (COR)</b>	Therese M. Terlaje	AN ACT TO APPROPRIATE THE SUM OF EIGHTEEN MILLION DOLLARS (\$18,000,000) FROM THE FISCAL YEAR 2025 EXCESS REVENUES COLLECTED ABOVE THE LEVELS ADOPTED IN PUBLIC LAW 125-37 TO THE GUAM DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR THE REFURBISHMENT OF THE FORMER PUBLIC HEALTH MANGILAO FACILITY.	2/16/26 11:19 a.m.	2/20/26	Committee on Finance and Government Operations.	Request: 2/20/26  3/4/26			



## COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38<sup>th</sup> Guam Legislature

March 4, 2026

**To:** **Rennae V. C. Meno**  
Clerk of the Legislature

**From:** **Vice Speaker V. Anthony Ada**   
Chairperson, Committee on Rules

**Subject:** **Fiscal Note for Bill No. 278-38 (COR)**

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*Håfa Adai!*

Find the attached, Fiscal Note for the following bill:

**Bill No. 278-38 (COR).**

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research**  
**Fiscal Note of Bill No. 278-38 (COR)**

**AN ACT TO APPROPRIATE THE SUM OF EIGHTEEN MILLION DOLLARS (\$18,000,000) FROM THE FISCAL YEAR 2025 EXCESS REVENUES COLLECTED ABOVE THE LEVELS ADOPTED IN PUBLIC LAW 125-37 TO THE GUAM DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES FOR THE REFURBISHMENT OF THE FORMER PUBLIC HEALTH MANGILAO FACILITY.**

**Department/Agency Appropriation Information**

<b>Dept./Agency Affected:</b> Department of Public Health & Social Services		<b>Dept./Agency Head:</b> Theresa C. Arriola, Director	
<b>Department's General Fund (GF) appropriation(s) to date:</b> Operations (\$59,693,405); Health Insurance Premiums for Foster Children (\$2,359,215); Child Protective Services Program (\$2,220,129); Bureau of Social Services Administration (\$7,558,215); Grants for Homelessness (\$500,000)			<b>\$72,330,964</b>
<b>Department's Other Fund appropriation(s) to date:</b> Environmental Health Fund (\$1,586,489); Health Professional Licensing Office Revolving Fund (\$333,181); Office of Vital Statistics Revolving Fund (\$224,713); DPHSS Sanitary Inspection Revolving Fund (\$481,089); Healthy Futures Fund for Guam Cancer Registry (\$389,144)			<b>\$3,014,616</b>
<b>Total Department/Agency Appropriation(s) to date:</b>			<b>\$75,345,580</b>



**Fund Source Information of Proposed Appropriation**

	General Fund:	(Specify Special Fund):	Total:
<b>FY 2025 Unreserved Fund Balance</b>		\$0	\$0
<b>FY 2026 Adopted Revenues</b>	\$0	\$0	\$0
<b>FY 2026 Appro. (P.L. 38-60)</b>	\$0	\$0	\$0
<b>Sub-total:</b>	\$0	\$0	\$0
<b>Less appropriation in Bill</b>	\$0	\$0	\$0
<b>Total:</b>	\$0	\$0	\$0

**Estimated Fiscal Impact of Bill**

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
<b>General Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Special Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total 1/</b>	\$0	\$0	\$0	\$0	\$0	\$0

1. Does the bill contain "revenue generating" provisions? / / Yes / X / No  
 If Yes, see attachment
2. Is amount appropriated adequate to fund the intent of the appropriation? / / N/A / / Yes / X / No  
 If no, what is the additional amount required? \$ 9,800,000 / / N/A
3. Does the Bill establish a new program/agency? / / Yes / X / No  
 If yes, will the program duplicate existing programs/agencies? / X / N/A / / Yes / / No  
 Is there a federal mandate to establish the program/agency? / / Yes / X / No
4. Will the enactment of this Bill require new physical facilities? / / Yes / X / No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: / / Yes / X / No  
 / X / Requested agency comments not received by due date / / Other:

<b>Analyst:</b>  <b>Tyler Bautista, BMA II</b>	<b>Date:</b> <u>02/27/2026</u>	<b>Director:</b>  <b>Lester L. Carlson, Jr., Director</b>	<b>Date:</b> <u>MAR 03 2026</u>
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**Notes:**  
 1/ See attached comments.

**BUREAU OF BUDGET AND MANAGEMENT RESEARCH  
COMMENTS ON BILL NO. 278-38 (COR)**

The proposed legislation intends to appropriate Eighteen Million Dollars (\$18,000,000) to the Guam Department of Public Health and Social Services (DPHSS) from the Fiscal Year 2025 Excess Revenues collected over the adopted revenues in Public Law 37-125 (FY 2025 Budget Act) for the refurbishment of the former Public Health Mangilao facility. Per the proposed legislation, rehabilitating the Mangilao facility will alleviate overcrowding, restore comprehensive service delivery, and enhance Guam’s preparedness for future public-health emergencies. Further, the proposed legislation seeks to appropriate the funding to the DPHSS, in partnership with the Guam Community College (GCC) pursuant to Public Law 38-63, which transferred the ownership of the property from the DPHSS to GCC. The Bureau notes that the proposed legislation is flawed as the appropriation should be directed to the GCC as the owner of the property.

Absent correspondence from the DPHSS, the Bureau notes that there are several competing measures that seek to utilize the FY 2025 General Fund net unobligated revenues. Based on the September 2025 Consolidated Revenue and Expenditure Report (CRER), the net unobligated General Fund revenue was \$33,044,179. It should be noted that from this amount, the sum of \$13,100,000 was appropriated to the DPHSS for SNAP and WIC benefits, pursuant to Public Law 38-75, effectively reducing the net unobligated FY 2025 General Fund revenue to \$19,944,179. The subtotal amount of the competing measures is \$82,138,528, or \$62,194,349 more than the remaining net unobligated General Fund revenues for FY 2025, inclusive to this proposed legislation, as shown in the table below.

<b>Net Unobligated Projected FY 25 General Fund Revenue (as of September 2025)</b>	<b>\$33,044,179.00</b>
<b>Appropriations passed from unexpended, unencumbered FY 2025 Excess Revenues</b>	
Public Law 38-75: DPHSS SNAP and WIC Supplement Benefits	\$13,100,000.00
<b>Available Net Unobligated FY 2025 General Fund Revenues</b>	<b>\$19,944,179.00</b>
<b>Proposed appropriations from unexpended, unencumbered FY2025 Excess Revenues</b>	
Bill No. 9-38 (COR) - GPA - Credit Round 7	\$15,828,000.00
Bill No. 36-38 (COR) - MCOG - Hagat Multi-Purpose Facility	\$1,000,000.00
Bill No. 37-38 (COR) - Guam Unique Merchandise and Art (GUMA)	\$1,000,000.00
Bill No. 38-38 (COR) - UOG Repairs, Maintenance, CIP and Accreditation	\$4,000,000.00
Bill No. 39-38 (COR) - DPW - Village Streets and Roads Resurfacing and Repairs	\$10,000,000.00
Bill No. 40-38 (COR) - Guam Preservation Trust Rehabilitation of FQ Sanchez	\$3,500,000.00
Bill No. 60-38 (COR) - DISID - Private Care Services	\$150,000.00
Bill No. 98-38 (COR) - GWA - Wastewater Facility over Northern Guam Lens Aquifer	\$10,000,000.00
Bill No. 193-38 (COR) - Workers Compensation Fund	\$4,656,568.00
Bill No. 196-38 (COR) - GBHWC - Intensive Psychiatric Treatment Stabilization	\$2,912,086.00
Bill No. 196-38 (COR) - DOA - Residential Treatment Fund	\$947,249.00
Bill No. 229-38 (COR) - Aviation Fuel Tax Arrearages for GIAA	\$9,254,625.00
Bill No. 262-38 (COR) - Guam Legislature - Cybersecurity and Automation Needs	\$890,000.00
<b>Bill No. 278-38 (COR) - DPHSS - Refurbishment of former Public Health Mangilao Facility</b>	<b>\$18,000,000.00</b>
<b>Total Proposed Appropriations from FY2025 Excess Revenues</b>	<b>\$82,138,528.00</b>
<b>Variance</b>	<b>(\$62,194,349.00)</b>

As such, it appears that there are sufficient net unobligated FY 2025 General Fund revenues to enact a combination of the abovementioned measures, but not all at this time.